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Introduction

UNFPA is the United Nations sexual and reproductive health agency. Our mission is to deliver a world where every pregnancy is wanted, every childbirth is safe, and every young person’s potential is fulfilled.

UNFPA is formally named the United Nations Population Fund. The organization was created in 1969, the same year the United Nations General Assembly declared “parents have the exclusive right to determine freely and responsibly the number and spacing of their children.”

UNFPA calls for the realization of reproductive rights for all and supports access to a wide range of sexual and reproductive health services — including voluntary family planning, maternal health care and comprehensive sexuality education.

Guided by the 1994 Programme of Action of the International Conference on Population and Development (ICPD), UNFPA partners with governments, civil society and other agencies to advance its mission. The ICPD Beyond 2014 Global Report, released in February 2014, revealed how much progress has been made and the significant work that remains to be done.

The actions and recommendations identified in the report are crucial for achieving the goals of the ICPD Programme of Action and its linkage with the post-2015 development agenda.

The work of UNFPA is based on the premise that all human beings are entitled to equal rights and protections. We focus on women and young people because these are groups whose ability to exercise their right to sexual and reproductive health is often compromised.

In 2018, UNFPA launched efforts to achieve three transformative results, ambitions that promise to change the world for every man, woman and young person: Ending unmet need for family planning; Ending preventable maternal death; and Ending gender-based violence and harmful practices. The 2022 annual report presents the key highlights of UNFPA Mongolia Country Office and its partners, both in government and non-governmental organizations, with the generous financial support of various donors. We continue to work together to ensure that the women and girls and vulnerable population of Mongolia receive the needed services and that no one is left behind.
UNFPA Mongolia began supporting the Government of Mongolia in the late 1970s providing equipment and training to the Central Statistics Office to undertake the Population and Housing Census of 1979 – and again in 1989. Support for maternal and child health began in the early 1990s and included training for medical personnel and the provision of modern contraceptives.

The first comprehensive Country Programme between the Government of Mongolia and UNFPA officially started in 1992. It focused on delivering family planning services and information and promoting population data usage to support the government’s development policies and programmes.

UNFPA’s 6th Country Programme in Mongolia carried out from 2017 to 2022, focused on youth participation, realizing the sexual and reproductive health and rights of youth, and addressing gender-based violence. The 6th Country Programme supported Mongolia in achieving the Sustainable Development Goals and is closely aligned and implemented with other UN agencies under the UN Development Assistance Framework 2017-2022.
It is with great pleasure that we present the 2022 annual report for UNFPA Mongolia, marking the conclusion of our 6th country programme. Over the past six years, our efforts have yielded impressive results in advancing reproductive health and rights, adolescent and youth health and development, and responding to and preventing gender-based violence and harmful practices.

UNFPA Mongolia’s 2022 Annual Report highlights our achievements in the context of the Three Transformative Results of zero preventable maternal death, zero unmet need for family planning, and zero gender-based violence and harmful practices.

We take pride in our accomplishments, such as expanding maternal health services and promoting a human rights-based voluntary family planning awareness. We continue to support national efforts to respond to gender-based violence, enhance service provision for survivors of violence, and conduct community-based interventions to shift social norms and attitudes that enable such violence and practices to occur. We are dedicated to equipping young people with the resources, opportunities, and education they need to build a brighter future for all.

As we look to the future, UNFPA Mongolia recognizes the pressing need to address emerging issues and challenges that impact on our work in Mongolia. To mitigate their impact, we plan to enhance our partnership with government and non-government organizations, prioritize community-based interventions, and scale-up services in hard-to-reach areas to ensure no one is left behind.

Through UNFPA’s 7th Country Programme in Mongolia 2023-2027, which aligns with UNFPA’s global strategy, United Nations Sustainable Development Cooperation Framework 2023-2027 and the priorities of the Government of Mongolia, we will continue to support the government in strengthening access to comprehensive sexual and reproductive health and reproductive rights, addressing the root causes of gender inequality and violence, and empowering individuals, particularly women and girls, young people, and marginalized populations.

We extend our sincere appreciation to all our partners, donors, and committed staff for their unwavering dedication to our mission. Together, we are confident that we can realize transformative results and make a significant impact on the lives of women and girls in Mongolia.

Dr. Khalid Sharifi
Head of Office
UNFPA Mongolia
Ending unmet need for family planning

Addressing unmet need for family planning is important for women’s empowerment and sustainable development, and it leads to improved maternal and child health outcomes. Improving access to family planning services is a key priority in Mongolia’s national strategies and plans, and UNFPA and its partners are working to support this effort.

Ending gender-based violence and harmful practices

Gender-based violence and harmful practices continue to be prevalent issues in Mongolia, and it is essential to address these issues to promote the well-being of women and girls in the country. GBV is a pervasive and invisible violation of human rights that affects people because of socially ascribed power imbalances between men and women.

Ending preventable maternal deaths

Ending preventable maternal deaths is crucial for Mongolia’s overall development and well-being. UNFPA is working with the government and other stakeholders to provide quality maternal health services and emergency obstetric care to reduce the maternal mortality rate in the country and ensure that every pregnancy is safe for both the mother and the child.
Highlights of 2022

Toward Zero Preventable Maternal Deaths

Globally, UNFPA partners with governments and others to strengthen health systems, train health workers, educate midwives and improve access to the full range of reproductive health services.

In 2022, UNFPA Mongolia:

- Produced counselling guidelines on COVID-19 vaccination for health service providers (10,000 copies) and FAQs for pregnant and lactating women (30,000 copies) and disseminated them to all antenatal and postpartum health service delivery points.

- Promoted COVID-19 vaccination to pregnant and breastfeeding women by producing and disseminating video recommendations of health experts through 4 television channels and 5 online mass media outlets.

- Advocated for revitalizing Adolescent Health Cabinets at general hospitals to improve access to quality sexual and reproductive health services for adolescents and youth. The operation of the cabinets had deteriorated during the COVID-19 pandemic due to high staff turnover and were retrofitted as facilities for the COVID-19 response and health screening activities.
Toward Zero Preventable Maternal Deaths

UNFPA carries out capacity building to improve sexual and reproductive health services to enable individuals to make informed decisions about their sexual and reproductive health and to ensure that health providers can provide quality services.

In 2022, to build the capacity of sexual and reproductive health services, we:

- Trained **150** National Emergency Management Agency personnel on a Minimum Initial Service Package for Reproductive Health, Menstrual Hygiene Management, and Humanitarian Supply Chain Management. The National Emergency Plan was revised to include sexual and reproductive health and maternal and child health services.

- Trained **108** service providers from **2** provinces with high maternal mortality rates on post-pandemic recovery of sexual and reproductive health and maternal health services. The participants developed an action plan to reduce preventable maternal deaths through improved local responses and coordination.

- Established **3** molecular biology laboratories at maternal and women’s hospitals in Ulaanbaatar. The laboratories conduct PCR testing for COVID-19 and sexually transmitted infectious diseases.

- Trained **44** hospital molecular biology laboratory staff from all **21** provinces and **9** Ulaanbaatar districts on PCR diagnostics of infections that affect the sexual and reproductive health of mothers.
Toward Zero Unmet Need for Family Planning

Globally, UNFPA promotes universal access to quality, integrated sexual and reproductive health services. UNFPA also promotes comprehensive sexuality education and youth leadership, which empower young people to exercise autonomy, choice and participation concerning their sexual and reproductive health and rights.

In 2022, UNFPA Mongolia:

- Engaged with 604,000 youth through the virtual coach Mandukhai, which offers accurate information on sexual and reproductive health and rights-related issues such as relationships, puberty, and menstruation. Mandukhai is now fully operational in Ulaanbaatar and Umnugobi provinces.

- Reached 119 students (10th/11th graders of secondary schools & Polytechnic College) in Uvurkhangai province through the Pre-Departure programme. The programme holds a series of field trips and training sessions to provide information on vital public service organizations, including the One-Stop Service Centre, Youth Development Centre, and Adolescent Health Cabinet.

- Supported the organization of the National Digital Forum on Youth Development, where over 600 representatives from government, civil society, and international organizations discussed youth development issues. Over 1,700 watched the forum online, and over 700 petitions on youth employment, development, and participation in decision-making were submitted.
UNFPA works to increase access for sexual and reproductive health education among young people in Mongolia to enable them to make informed decisions about their health and well-being.

In 2022, to increase access for sexual and reproductive health education among young people, we:

- Established the first E-Hub digital library in Darkhan-Uul Province’s Youth Development Centre. The hubs allow adolescents and youth free access to e-books, e-contents, and other means of learning.

- Established Health Education Cabinets at 2 special needs schools in Ulaanbaatar.

- Established 5 new Youth Development Centres in Bayan-Ulgii, Khovd, Sukhbaatar, Selenge, and Zavkhan provinces.

- Launched the Pre-Release programme for youth released from detention centres to equip them with life skills and sexual and reproductive health knowledge for coping with new environments when living outside the incarceration system, reducing their vulnerability.

- Adapted and disseminated 20 AMAZE educational videos covering different sexual health-related topics, which are now available on the Ministry of Education’s online education platform medle.mn.
UNFPA works to strengthen the institutional capacity building of Youth Development Centres to provide young people with better access to quality information, services and resources relevant to their needs. There are currently 36 Youth Development Centres operating nationwide in Mongolia.

In 2022, to strengthen the institutional capacity of Youth Development Centres, we:

- Developed the Standard Operating Procedure for delivering Youth Development Centre services. The centre staff were trained on the procedure to improve service delivery for youth development.

- Supported the revision of the primary data collection and periodic data aggregation forms for Youth Development Centres. This data provides evidence-based programming and policymaking for youth development.

- Supported the inclusion of the new occupation of Youth Development Officer of the Youth Development Centre in the national standard classification of public service occupation.
Toward Zero Gender-Based Violence and Harmful Practices

Globally, UNFPA works to prevent and respond to gender-based violence through its work with policymakers, justice systems, health systems and humanitarian partners. UNFPA also focuses on eliminating harmful practices, including female genital mutilation and child marriage, and helps engage men and boys to advance gender equality.

In 2022, UNFPA Mongolia:

- Reached over 13 million views through 2 nationwide awareness-raising and sensitization campaigns on the occasion of International Women’s Day and the 16 Days of Activism Against Gender-based Violence Campaign, in collaboration with national, international and private sector partners.

- Organized 15 trainings for 1,364 service providers, including members of the law enforcement, health and social sectors, and civil society organizations, to increase their knowledge and improve service quality in preventing and responding to gender-based violence.

- Challenged harmful social norms perpetuating gender-based violence through 28 training sessions on a community-based behaviour change model, which engaged 488 community leaders. The model was tested in two sites, with 11 community groups requesting to apply the model at the community level.

- Strengthened the capacity of service providers supporting survivors of gender-based violence through an experience-sharing study tour in Darkhan-Uul and Khuvsugul provinces. 50 direct service providers from all One Stop Service Centres and shelters in the country participated in the study tour.
In 2022, we:

- Supported the development of ministerial gender policies for the cultural and information technology sectors to mainstream gender issues in key sectoral policies.

- Supported the annual National Forum on Strengthening Multi-sectoral Response to Gender-based Violence to strengthen service providers’ capacity and enhance service delivery. The forum engaged over 800 members of multidisciplinary teams that operate throughout the country to prevent and respond to gender-based violence.

- Supported a women’s economic empowerment initiative at six selected One-Stop Service Centres and shelters to help survivors become financially independent from their abusers and break the cycle of violence. Of the 182 women who benefitted from this initiative, 6 women had found permanent jobs, whilst 3 women have started small businesses.

- Supported 14 start-ups in 4 remote soums of Zavkhan Province, which largely employ women and vulnerable people, as part of the UN joint project Extending Social Protection to Herders with Enhanced Shock Responsiveness. The project improved access to social protection, including services for gender-based violence survivors, and empowered rural women and vulnerable people through the purchase of equipment necessary to generate income through start-up businesses.
Toward Zero Gender-Based Violence and Harmful Practices

In 2022, UNFPA Mongolia:

- Distributed 650 dignity kits to survivors of gender-based violence through 31 One-Stop Service Centres and shelters nationwide to preserve the dignity of women and girls during emergencies. In addition, 1,500 dignity kits were stockpiled as part of disaster preparedness.

- Strengthened the institutional capacity of One-Stop Service Centres to provide quality services for survivors by developing two standard operating procedures to ensure that services provided by survivor protection facilities will be estimated and reimbursed. This enables better situational analysis to develop an effective service plan and deliver services.

- Strengthened the health sector’s response to gender-based violence by developing clinical management of rape and intimate partner violence-based guidelines. 105 service providers were trained on the clinical guidelines, and a sample action plan to apply the guideline was developed.

- Increased the availability and access to psychosocial services for men to address violence by establishing the first men’s counselling centre in Ulaanbaatar’s Chingeltei district.
Acknowledgements

We thank the Government of Mongolia and our donors, partners, staff and volunteers for their support of UNFPA Mongolia’s work on sexual and reproductive health, and reproductive rights, gender equality, and youth development. We are grateful to all those individuals and communities who have joined our efforts to ensure the rights of women and girls.